

1

 $\mathbf{2}$

3

4

5

6

7

8

9

2003 SENATE BILL 130

May 1, 2003 – Introduced by Senators Hansen, Robson, Carpenter, Chvala, Risser, Decker, Moore, Schultz and Erpenbach, cosponsored by Representatives Sinicki, Plouff, Zepnick, Pocan, Black, Loeffelholz, Miller, Shilling, Vruwink, Berceau, J. Lehman, Morris, Young, Hebl, Turner, Balow, Gronemus, Coggs, Krug, Pope-Roberts, Wasserman, Plale, Sherman, Steinbrink, Van Akkeren, Colon, Boyle, Richards and Kreuser. Referred to Committee on Labor, Small Business Development and Consumer Affairs.

AN ACT to amend 59.25 (3) (f) 2. and 59.40 (2) (m); and to create 20.445 (1) (gr), 111.397 and 893.99 of the statutes; relating to: authorizing the circuit court to order a person who discriminates in promotion, in compensation, or in the terms, conditions, or privileges of employment on the basis of sex, race, color, national origin, or ancestry to pay compensatory and punitive damages and an assessment, directing the secretary of workforce development to appoint a committee to study wage disparities between men and women and between minority group members and nonminority group members, and making an appropriation.

Analysis by the Legislative Reference Bureau

Under the current fair employment law, if the Department of Workforce Development (DWD) finds that a person has refused to hire an individual, terminated an individual's employment, or discriminated against an individual in promotion, in compensation, or in the terms, conditions, or privileges of employment on the basis of the individual's age, race, creed, color, disability, marital status, sex, national origin, ancestry, arrest or conviction record, membership in the national guard or military reserves, or use or nonuse of a lawful product during nonwork

hours, DWD may order the person to take such action as will effectuate the purpose of the fair employment law. That action may include reinstating the employee and providing back pay for not more than two years before the filing of the complaint, costs, and attorney fees. Current law, however, does not authorize DWD to order the payment of compensatory or punitive damages or any other assessments or penalties in a case of employment discrimination.

This bill permits DWD or a person who has been discriminated against in promotion, in compensation, or in the terms, conditions, or privileges of employment on the basis of sex, race, color, national origin, or ancestry to bring an action in circuit court to recover damages caused by the act of discrimination. Under the bill, if the circuit court finds that a defendant has committed such an act of discrimination, the circuit court must order the defendant to pay to the person discriminated against compensatory and punitive damages in an amount that the circuit court finds appropriate and to pay to the circuit court an assessment equal to 10% of the amount of compensatory and punitive damages ordered. Assessments collected under the bill must be transmitted to the state treasurer, deposited in the general fund, and credited to an appropriation account of DWD, which must use those assessments for the administration of the fair employment law.

The bill also directs the secretary of workforce development (secretary) to appoint a committee to study the issue of wage disparities between men and women and between minority group members and nonminority group members and to recommend solutions and policy alternatives, including proposed legislation, to eliminate and prevent those wage disparities. The committee must consist of representatives of business and industry, organized labor, organizations whose objectives include the elimination of wage disparities, and employees of institutions of higher education or research institutions who have experience and expertise in the collection and analysis of data concerning wage disparities. The committee must report its findings, conclusions, and recommendations to the secretary by the first day of the 15th month beginning after publication of the bill, and the secretary must submit that report to the appropriate standing committees of the legislature and to the governor by the first day of the 16th month beginning after publication of the bill.

For further information see the *state and local* fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

- **Section 1.** 20.445 (1) (gr) of the statutes is created to read:
- 2 20.445 (1) (gr) Employment discrimination assessments. All moneys received
- from assessments collected under s. 111.397 (1), for the administration of subch. II
- 4 of ch. 111.

1

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

Section 2. 59.25 (3) (f) 2. of the statutes is amended to read:

59.25 (3) (f) 2. For all court imposed fines and forfeitures required by law to be deposited in the state treasury, the amounts required by s. 757.05 for the penalty assessment surcharge, the amounts required by s. 165.755 for the crime laboratories and drug law enforcement assessment, the amounts required by s. 167.31 (5) for the weapons assessment, the amounts required by s. 973.045 for the crime victim and witness assistance surcharge, the amounts required by s. 938.34 (8d) for the delinquency victim and witness assistance surcharge, the amounts required by s. 973.046 for the deoxyribonucleic acid analysis surcharge, the amounts required by s. 961.41 (5) for the drug abuse program improvement surcharge, the amounts required by s. 100.261 for the consumer protection assessment, the amounts authorized by s. 971.37 (1m) (c) 1. or required by s. 973.055 (1) for the domestic abuse assessment, the amounts required by s. 253.06 (4) (c) for the enforcement assessment under the supplemental food program for women, infants, and children, the amounts required by s. 349.04 for the truck driver education assessment, the amounts required by ss. 346.177, 346.495, and 346.65 (4r) for the railroad crossing improvement assessment, the amounts required by s. 346.655 (2) (a) and (b) for the driver improvement surcharge, the amounts required by s. 102.85 (4) for the uninsured employer assessment, the amounts required by s. 299.93 for the environmental assessment, the amounts required by s. 29.983 for the wild animal protection assessment, the amounts required by ss. 29.987 and 169.46 (1) for the natural resources assessment surcharge, the amounts required by s. 29.985 for the fishing shelter removal assessment, the amounts required by s. 350.115 for the snowmobile registration restitution payment, and the amounts required by ss. 29.989 and 169.46 (2) for natural resources restitution payments, and the amounts

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

required under s. 111.397 (1) for the employment discrimination assessment, transmit to the state treasurer a statement of all moneys required by law to be paid on the actions entered during the preceding month on or before the first day of the next succeeding month, certified by the county treasurer's personal signature affixed or attached thereto, and at the same time pay to the state treasurer the amount thereof.

SECTION 3. 59.40 (2) (m) of the statutes is amended to read:

59.40 (2) (m) Pay monthly to the treasurer for the use of the state the state's percentage of the fees required to be paid on each civil action, criminal action and special proceeding filed during the preceding month and pay monthly to the treasurer for the use of the state the percentage of court imposed fines and forfeitures required by law to be deposited in the state treasury, the amounts required by s. 757.05 for the penalty assessment surcharge, the amounts required by s. 165.755 for the crime laboratories and drug law enforcement assessment, the amounts required by s. 167.31 (5) for the weapons assessment, the amounts required by s. 973.045 for the crime victim and witness assistance surcharge, the amounts required by s. 938.34 (8d) for the delinquency victim and witness assistance surcharge, the amounts required by s. 973.046 for the deoxyribonucleic acid analysis surcharge, the amounts required by s. 961.41 (5) for the drug abuse program improvement surcharge, the amounts required by s. 100.261 for the consumer protection assessment, the amounts authorized by s. 971.37 (1m) (c) 1. or required by s. 973.055 for the domestic abuse assessment surcharge, the amounts required by s. 253.06 (4) (c) for the enforcement assessment under the supplemental food program for women, infants, and children, the amounts required by s. 349.04 for the truck driver education assessment, the amounts required by ss. 346.177, 346.495, and 346.65 (4r)

for the railroad crossing improvement assessment, the amounts required by s. 346.655 for the driver improvement surcharge, the amounts required by s. 102.85 (4) for the uninsured employer assessment, the amounts required by s. 299.93 for the environmental assessment, the amounts required under s. 29.983 for the wild animal protection assessment, the amounts required under ss. 29.987 (1) (d) and 169.46 (1) (d) for the natural resources assessment surcharge, the amounts required by s. 29.985 for the fishing shelter removal assessment, the amounts required by s. 350.115 for the snowmobile registration restitution payment, and the amounts required under ss. 29.989 (1) (d) and 169.46 (2) (d) for the natural resources restitution payments and the amounts required under s. 111.397 (1) for the employment discrimination assessment. The payments shall be made by the 15th day of the month following receipt thereof.

Section 4. 111.397 of the statutes is created to read:

111.397 Civil action. (1) A person discriminated against in promotion, in compensation, or in the terms, conditions, or privileges of employment on the basis of sex, race, color, national origin, or ancestry or the department may bring an action in circuit court against an employer, labor organization, employment agency, or licensing agency to recover damages caused by that discrimination after the completion of an administrative proceeding, including judicial review, concerning that discrimination. If the circuit court finds that a defendant has discriminated against a person in promotion, in compensation, or in the terms, conditions, or privileges of employment on the basis of sex, race, color, national origin, or ancestry, the circuit court shall order the defendant to pay to the person discriminated against compensatory and punitive damages in an amount that the circuit court finds appropriate and to pay to the court an assessment equal to 10% of the amount of

compensatory and punitive damages ordered, except that if the circuit court orders
any payment under this subsection because of an act of discrimination by an
individual employed by an employer, the employer of that individual is liable for the
payment. The clerk of circuit court shall collect and transmit the amount of any
assessment ordered under this subsection to the county treasurer under s. 59.40 (2)
(m). The county treasurer shall then make payment to the state treasurer under s.
59.25 (3) (f) 2. All assessments collected under this subsection shall be deposited in
the general fund and credited to the appropriation account under s. 20.445 (1) (gr).

- (2) An action under sub. (1) shall be commenced within the later of the following periods, or be barred:
- (a) Within 60 days after the completion of an administrative proceeding, including judicial review, concerning the discrimination.
- (b) Within 2 years after the discrimination occurred, or the department or person discriminated against should have reasonable known that the discrimination occurred.
 - **Section 5.** 893.99 of the statutes is created to read:
- **893.99 Employment discrimination; civil remedies.** Any civil action arising under s. 111.397 is subject to the limitations of s. 111.397 (2).

SECTION 6. Nonstatutory provisions.

- (1) Wage disparity study.
- (a) *Definition*. In this subsection, "minority group member" has the meaning given in section 560.036 (1) (f) of the statutes.
- (b) Committee. By the first day of the 3rd month beginning after the effective date of this paragraph, the secretary of workforce development shall create and appoint a committee consisting of the members specified in paragraph (c) to study

- the issues specified in paragraph (d) and report its findings, conclusions, and recommendations as provided in paragraph (e).
 - (c) *Membership*. The committee shall consist of the following members:
 - 1. Two members who are representatives of business and industry, who shall be appointed from a list of candidates submitted by an association that represents the interests of businesses and industries in this state.
 - 2. Two members who are representatives of organized labor, who shall be appointed from a list of candidates submitted by a labor organization that is chartered by a federation of national or international labor organizations, admits to membership local labor organizations, and exists primarily to carry on educational, legislative, and coordinating activities.
 - 3. Two members who are representatives of organizations whose objectives include the elimination of wage disparities between men and women and between minority group members and nonminority group members and who have undertaken advocacy, educational, or legislative initiatives in pursuit of that objective.
 - 4. Three members who are employees of an institution of higher education or a research institution and who have experience and expertise in the collection and analysis of data concerning wage disparities between men and women and between minority group members and nonminority group members and whose research has been used in efforts to eliminate those disparities.
 - (d) *Study*. The committee shall study all of the following:
 - 1. The extent to which wage disparities exist, in both the public and private sectors, between men and women and between minority group members and nonminority group members.

 $\mathbf{2}$

- 2. The factors that cause, or that tend to cause, those wage disparities, including segregation between men and women and between minority group members and nonminority group members, both within and across occupations; the payment of lower wages in occupations dominated by women or by minority group members; disparities between men and women in child-rearing responsibilities; and disparities in education and training between men and women and between minority group members and nonminority group members.
- 3. The consequences of those wage disparities on the economy and on individual families.
- (e) Recommendations. The committee shall recommend solutions and policy alternatives, including proposed legislation, to eliminate and prevent wage disparities between men and women and between minority group members and nonminority group members. By the first day of the 15th month beginning after the effective date of this paragraph, the committee shall report its findings, conclusions, and recommendations to the secretary of workforce development who shall submit that report to the appropriate standing committees of the legislature in the manner provided under section 13.72 (3) of the statutes and to the governor by the first day of the 16th month beginning after publication.

SECTION 7. Initial applicability.

(1) Employment discrimination damages. The treatment of sections 59.25 (3) (f) 2., 59.40 (2) (m), 111.397, and 893.999 of the statutes first apply to acts of employment discrimination committed on the effective date of this subsection.